Taxpayer Spending on LGBTQ and Gender-Identity Programs in the United States, FY2016–FY2026

Sourced Nationwide Report with Low, Middle and High Estimates

Prepared for Ryan Thompson / Disruptarian.com, October 24, 2026. Research by Hermes (federal and private), Phestus (50 states plus DC) and Thoth (method, estimates, compilation). Companion to the Oregon 10-year report.

Summary

- **Documented floor: $1,446.7M.** Every dollar has a source link: $1,093.2M federal and $353.5M from state governments (Oregon included at $48.5M).
- **Estimated total, including money that is unreported, undisclosed or buried in broad budget lines:**
- **Low: about $2.0 billion**
- **Middle: about $3.3 billion**
- **High: about $5.5 billion**
- Every estimate is labeled ESTIMATE and explained in Section 4. Found money and guessed money are never mixed in the same line.
- **Federal money peaked in FY2023 at about $258M** in documented LGBTQ-only awards, up from $71M in FY2016, then fell after the 2025 grant terminations.
- **Medicaid is the largest state item.** Illinois paid $40.8M and Washington $27.1M for gender-transition claims from 2018 to September 2023; Oregon paid $30.0M from 2018 to 2022. About 20 states that cover these procedures have never published a total.
- **Not counted in any range:** $3.41B of federal grants that list LGBTQ people as one of several target groups (only a share is estimated), about $1.9B a year of HIV programs whose clients are mostly gay and bisexual men, and about $1.9B of private foundation grants from 2016 to 2024.

Full range at a glance

Found money and estimates are in separate columns. FY2016–FY2026. The middle estimate is about $3.3B (Section 1).

	Lowest	Highest
Verifiable sums (found money only)	$1.45B	$2.03B
With estimated unknowns	$2.04B	$5.51B

Line	Found (verifiable)	Estimate, low	Estimate, high
Federal, documented			
NIH research grants (excluding MSM-only HIV studies)	$613.2M		
SAMHSA grants	$45.0M		
988 "Press 3" LGBTQ youth line (FY23–24)	$62.7M		
CDC grants	$35.9M		
Justice Department grants and contracts	$27.3M		
HUD grants	$20.3M		
HHS Administration for Children and Families	$16.1M		

Line	Found (verifiable)	Estimate, low	Estimate, high
HRSA grants	$15.3M		
Other agencies (NSF, NEH, NEA, IMLS, USDA, Labor, Education, DoD contracts, other HHS)	$35.0M		
State Department and USAID foreign programs	$153.6M		
PEPFAR money tagged for transgender people	$15.0M		
Military gender-transition care (TRICARE)	$52.1M		
Federal Bureau of Prisons	$1.6M		
Federal subtotal	*$1,093.2M*		
States, documented			
State Medicaid gender-transition claims	$140.6M		
State grants, offices and community funds	$124.7M		
State prisons	$20.6M		
Other state items (Covered California)	$13.4M		
State education departments	$4.5M		
State employee health plan settlements	$1.4M		
Oregon (full 10-year report, net of federal grants)	$48.5M		
State subtotal	*$353.5M*		
Verifiable floor	**$1,446.7M**		
NIH HIV studies limited by title to men who have sex with men	$350.9M		
State items found but not fully confirmed	$1.8M		
Foreign awards found but shared or borderline (refugee, HIV, list-style, PEPFAR money tagged for MSM)	$228.7M		
Verifiable maximum	**$2,028.1M**		
Estimated unknowns (ESTIMATE)			
State Medicaid, covering states with no published total		$314.3M	$969.8M
State Medicaid, missing years in states with partial records		$52.3M	$130.6M
State employee health plans		$27.1M	$108.3M
State prisons (hormones, surgery, housing units)		$19.3M	$154.5M
State grants and offices not yet found		$16.5M	$82.3M
Local governments, school districts, public universities		$16.5M	$82.3M
988 "Press 3" LGBTQ youth line, FY2025 (not yet published)		$26.0M	$26.0M
Veterans Affairs gender-dysphoria care		$4.8M	$47.5M
Shared federal grants listing LGBTQ among groups ($3.41B)		$68.2M	$317.1M
NIH sexual/gender-minority research beyond title matches		$0.0M	$506.7M
Federal employee health plans (FEHB)		$50.4M	$201.7M
Medicare gender-transition claims		$0.0M	$159.9M
Global Equality Fund US money, FY2016–19 (not in USAspending)		$0.0M	$43.6M
State/USAID LGBTQ programs, FY2024–25, with no budget line		$0.0M	$28.1M
PEPFAR key-population money, FY2016–20, not split by group		$0.0M	$168.9M
US share of Global Fund money for MSM and transgender programs		$0.0M	$152.8M

Line	Found (verifiable)	Estimate, low	Estimate, high
US share of UNAIDS key-population work		$0.0M	$9.3M
US share of the UN expert on sexual orientation and gender identity		$0.0M	$1.6M
PEPFAR key-population money, FY2021–24, not split by group		$0.0M	$289.2M
Estimates subtotal		*$595.2M*	*$3,480.1M*
Lowest total (verifiable floor + low estimates)		**$2.04B**	
Highest total (verifiable maximum + high estimates)			**$5.51B**
Foreign aid inside these totals (USAID, State, PEPFAR, UN, Global Fund)	*$168.6M found, plus $228.7M in the maximum*	*$0.0M*	*$693.4M*

USAID and foreign aid

Foreign aid for LGBTQ and gender-identity programs ran from $169M (found) to as much as $1,091M for FY2016–2026, with a middle estimate of $202M. These figures are already part of the federal totals and the full-range table, so they are not added a second time. The $168.6M of found money is inside the verifiable floor. The foreign estimate lines add $0 in the low case, $34M in the middle and about $693M in the high case. The $228.7M of shared or borderline awards counts only toward the verifiable maximum.

Foreign aid, $M	Low	Middle	High
Found: State Department and USAID awards	153.6	153.6	153.6
Found: PEPFAR money tagged for transgender people	15.0	15.0	15.0
ESTIMATE: Global Equality Fund US money, FY2016–19 (not in USAspending)	0.0	30.4	43.6
ESTIMATE: State/USAID LGBTQ programs, FY2024–25, with no budget line	0.0	2.1	28.1
ESTIMATE: PEPFAR key-population money, FY2016–20, not split by group	0.0	0.0	168.9
ESTIMATE: PEPFAR key-population money, FY2021–24, not split by group	0.0	0.0	289.2
ESTIMATE: US share of Global Fund money for MSM and transgender programs	0.0	0.0	152.8
ESTIMATE: US share of UNAIDS key-population work	0.0	0.0	9.3
ESTIMATE: US share of the UN expert on sexual orientation and gender identity	0.0	1.3	1.6
Found but shared or borderline (refugee, HIV, list-style, PEPFAR money tagged for MSM), high case only	0.0	0.0	228.7
Foreign aid total	**168.6**	**202.4**	**1090.7**

By year, $M (high estimates include PEPFAR money not split by group):

FY	State/USAID found	PEPFAR transgender-tagged found	Found total	Shared or borderline found (maximum only)	Estimate, middle	Estimate, high
FY2016	4.0	0.0	4.0	7.1	7.6	59.4
FY2017	2.4	0.0	2.4	15.7	7.8	50.9
FY2018	3.8	0.0	3.8	6.6	7.8	60.8
FY2019	6.8	0.0	6.8	8.1	7.8	57.7
FY2020	12.8	0.0	12.8	12.0	0.2	49.3
FY2021	16.5	1.8	18.3	21.9	0.2	92.0
FY2022	25.5	1.8	27.3	22.8	0.2	92.1
FY2023	50.5	2.8	53.3	26.4	0.2	92.1
FY2024	24.5	8.6	33.1	102.1	2.3	118.1

FY	State/USAID found	PEPFAR transgender-tagged found	Found total	Shared or borderline found (maximum only)	Estimate, middle	Estimate, high
FY2025	7.0	0.0	7.0	5.9	0.0	20.8
FY2026	-0.1	0.0	-0.1	-0.1	0.0	0.2
FY16–26	**153.6**	**15.0**	**168.6**	**228.7**	**33.8**	**693.4**

Found money. State and USAID awards come from USAspending.gov, using the full transaction history of every LGBTQ-titled award. For FY2020 through FY2023, the figures use the amounts Congress wrote into the budget instead: the Global Equality Fund, USAID's LGBTQI+ line and the special envoy got $12.75M in FY2020, $16.5M in FY2021, $25.5M in FY2022 and $50.5M in FY2023. PEPFAR transgender money comes from the State Department's key-population report to Congress. FY2025 isn't zero: USAspending shows $6.96M obligated on LGBTQ-titled rights awards in FY2025, including Outright International ($2.38M) and the American Bar Association's SHIELD program ($2.0M). USAID was folded into the State Department on July 1, 2025, and spending falls to nearly zero in FY2026.

Global Equality Fund, FY2016–19 (ESTIMATE). Congress set no budget line for these years, and the fund's awards barely appear in USAspending. The middle case uses $7.6M a year, the amount the US sent through the fund in 2014. The high case uses $10.9M a year, the fund's total awards from all donors in 2015. The Obama White House said the fund had allocated more than $30M from December 2011 to mid-2016.

State and USAID, FY2024–25, with no budget line (ESTIMATE). The FY2024 spending bill has no LGBTQ line. The middle case is the State Department's $2.1M FY2024 Global Equality Fund grant notice. The high case assumes FY2024 spending stayed at the FY2023 level ($50.5M), minus what was found, plus $2.1M for FY2025.

PEPFAR money not split by group (ESTIMATE, high case only). PEPFAR spent $749M on "key populations" in FY2021–2024 without saying which group got it. In FY2023, gay and bisexual men plus transgender people received 38.6% of the key-population money that was split by group, so the high case applies that share: $289.2M. FY2016–2020 uses the same share of PEPFAR's key-population spending ($115.4M in FY2018 and $111.0M in FY2019, PMC8242967; other years use the FY2018–19 average), less the HIV awards already counted in the maximum, for $168.9M. This money also went to sex workers, drug users and prisoners, and PEPFAR doesn't publish the split, so it isn't in the low or middle case.

UN agencies and the Global Fund (ESTIMATE, high case only). The US pays up to 33% of the Global Fund by law, and the Global Fund spent $30.3M in 2019, $45.2M in 2020 and $145.3M in 2021–2023 on programs for men who have sex with men, plus $2.7M, $4.8M and $23.3M for transgender people. A 33% share gives $152.8M over the period. This is the biggest single guess in the foreign section. For UNAIDS, the US contribution ($45M a year through FY2021, $50M a year in FY2022–24, nothing in FY2025, according to UNAIDS's audited financial reports and its 2025 update, which says the "US$ 50 million from the US for 2025 was not secured") times 5.72%, the key-population share of UNAIDS's total core funding, times 38.6%, gives $9.3M. The UN's expert on sexual orientation and gender identity costs $718,600 a year under the UN's 2025 cost statement (A/HRC/59/L.2), and the US pays 22% of the UN regular budget, about $0.16M a year. The 2025 cost is used as a stand-in for earlier years.

Shared or borderline awards (verifiable maximum only). These are $5.3M in refugee awards for LGBTQI people (FY2022–23), $55.4M in HIV awards that name LGBT people, men who have sex with men or transgender people, $4.4M in awards that list LGBTQI people among several groups, and $163.6M in PEPFAR money tagged for men who have sex with men (FY2021–24).

Not counted. The LGBTI Global Development Partnership raised $11M over four years from all partners. USAID's own share was never published, and its awards to partner groups (Astraea, the NGLCC Foundation and the Victory Institute) are already in the found money. UN Free & Equal lists the US as a donor but publishes no amount. No US money was found in the World Bank's sexual-orientation trust funds.

Watchdog counts land inside this range. American Principles Project counted about $18M in USAID grants plus $31M in USAID contracts for "gender ideology" in FY2021–2024. Most of the White House's 2025 USAID examples, such as the Guatemala and Colombia items, turned out to be State Department awards, or the claims were disputed.

1. The range

All figures are FY2016–FY2026, in millions of dollars. Medicaid figures include the federal matching share.

Line	Type	Low	Middle	High
Federal LGBTQ-only grants, contracts and care (Section 2)	Documented	1,093.2	1,093.2	1,093.2
State governments, 50 states plus DC (Section 3)	Documented	353.5	353.5	353.5
State Medicaid, covering states with no published total	ESTIMATE	314.3	684.3	969.8
State Medicaid, missing years in states with partial records	ESTIMATE	52.3	104.5	130.6
State employee health plans	ESTIMATE	27.1	54.2	108.3
State prisons (hormones, surgery, housing units)	ESTIMATE	19.3	57.9	154.5
State grants and offices not yet found	ESTIMATE	16.5	41.1	82.3
Local governments, school districts, public universities	ESTIMATE	16.5	41.1	82.3
State items found but unconfirmed	ESTIMATE	0.0	1.8	1.8
NIH HIV studies titled only for men who have sex with men	ESTIMATE	0.0	350.9	350.9
988 "Press 3" LGBTQ youth line, FY2025 (not yet published)	ESTIMATE	26.0	26.0	26.0
Veterans Affairs gender-dysphoria care	ESTIMATE	4.8	9.5	47.5
Shared federal grants listing LGBTQ among groups ($3.41B)	ESTIMATE	68.2	170.5	317.1
NIH sexual/gender-minority research beyond title matches	ESTIMATE	0.0	168.9	506.7
Federal employee health plans (FEHB)	ESTIMATE	50.4	100.9	201.7
Medicare gender-transition claims	ESTIMATE	0.0	40.0	159.9
Global Equality Fund US money, FY2016–19 (not in USAspending)	ESTIMATE	0.0	30.4	43.6
State/USAID LGBTQ programs, FY2024–25, with no budget line	ESTIMATE	0.0	2.1	28.1
PEPFAR key-population money, FY2016–20, not split by group	ESTIMATE	0.0	0.0	168.9
US share of Global Fund money for MSM and transgender programs	ESTIMATE	0.0	0.0	152.8
US share of UNAIDS key-population work	ESTIMATE	0.0	0.0	9.3
US share of the UN expert on sexual orientation and gender identity	ESTIMATE	0.0	1.3	1.6
Foreign awards found but shared or borderline (refugee, HIV, list-style, PEPFAR MSM-tagged)	ESTIMATE	0.0	0.0	228.7
PEPFAR key-population money, FY2021–24, not split by group	ESTIMATE	0.0	0.0	289.2
Total		**2,042**	**3,332**	**5,508**

The middle figure works out to roughly $303M a year across 11 fiscal years.

2. Federal spending, documented (Hermes)

Source data: USAspending.gov (4,784 deduplicated transactions, each with an award link), NIH RePORTER (2,417 project-years), State Department 7019(e) PEPFAR key-population report, and appropriations summaries. "LGBTQ-only" means the award title or recipient names the group, or the program is dedicated to it.

FY	NIH (RePORTER, SGM term in title)	Other domestic grants/contracts (USAspending title/recipient match, excl. NIH)	Foreign: State/USAID (USAspending; FY22–23 = appropriation lines)	PEPFAR transgender-tagged budget	SAMHSA 988 "Press 3"	Total
FY2016	43.8	23.6	3.3	0.0	0.0	70.7
FY2017	57.0	19.1	2.1	0.0	0.0	78.2
FY2018	62.8	12.6	2.4	0.0	0.0	77.8

FY	NIH (RePORTER, SGM term in title)	Other domestic grants/contracts (USAspending title/recipient match, excl. NIH)	Foreign: State/USAID (USAspending; FY22–23 = appropriation lines)	PEPFAR transgender-tagged budget	SAMHSA 988 "Press 3"	Total
FY2019	68.1	6.9	4.6	0.0	0.0	79.5
FY2020	79.7	6.4	0.5	0.0	0.0	86.5
FY2021	94.8	21.2	7.1	1.8	0.0	124.9
FY2022	125.2	28.2	25.5	1.8	0.0	180.7
FY2023	144.9	30.3	50.5	2.8	29.7	258.2
FY2024	147.7	32.6	16.9	8.6	33.0	238.9
FY2025	83.4	12.3	0.0	0.0	0.0	95.8
FY2026	56.8	1.5	0.0	0.0	0.0	58.2
FY16-26	**964.1**	**194.7**	**112.9**	**15.0**	**62.7**	**1349.3**

Multi-year items added to the table:

- Military care through TRICARE and direct care, 2015–2024: **$52.1M**, about 4,240 service members (AP, court filing).
- Federal Bureau of Prisons hormones and two surgeries: **$1.65M** (DOJ figures reported secondhand).

The full documented federal figure is about $1,444M, after the foreign-aid revision below. The floor in Section 1 uses **1,093.2M**, which leaves out $350.9M of NIH HIV studies whose titles name only men who have sex with men; those are added back in the middle and high estimates.

Foreign column revised. The State/USAID column above shows the original keyword pull ($112.9M). A later check added $40.7M: the enacted budget lines for FY2020–21 and later spending on the same LGBTQ-titled awards. The revised State/USAID figure is $153.6M, and the federal floor of 1,093.2M uses it. See the USAID and foreign aid section.

Other domestic and foreign awards by agency, $M:

Agency	FY16	FY17	FY18	FY19	FY20	FY21	FY22	FY23	FY24	FY25	FY26	Total
HHS-SAMHSA	2.6	8.4	5.3	1.5	1.3	1.4	5.5	5.9	11.7	1.3	0.2	45.0
HHS-CDC	7.7	6.8	2.2	0.7	0.1	5.4	7.3	1.9	2.8	0.8	0.0	35.9
DOJ (OJP/OVC/NIJ/BOP contracts)	2.2	1.1	1.7	-0.1	0.9	4.6	3.5	9.1	4.2	0.0	0.0	27.3
HUD (CoC/YHDP/community projects)	1.1	1.1	1.0	1.0	1.0	1.0	1.8	3.2	2.6	5.3	1.3	20.3
HHS-ACF	7.2	0.4	0.4	0.1	0.0	1.1	1.5	1.1	4.2	0.0	0.0	16.1
HHS-HRSA (mostly LA LGBT Center health-center grants)	1.3	0.0	0.0	2.8	1.5	4.0	2.9	2.0	0.8	0.1	0.0	15.3
Other (NSF, NEH, NEA, IMLS, IAF, SSA, USDA…)	0.4	0.9	0.8	0.8	1.4	3.6	4.6	2.3	3.0	0.8	0.0	18.6
HHS-other (ACL, AHRQ, OASH)	0.8	0.0	0.0	0.0	0.2	0.1	0.6	1.6	2.9	0.0	0.0	6.3
DOL (ILO LGBTQI project)	0	0	0	0	0	0	0	0	0	4.0	0	4.0
DoD contracts	0.2	0.4	1.3	0.0	0.0	0.0	0.5	1.1	0.0	0.0	0.0	3.6
ED	0	0	0	0	0	0	0	2.0	0.5	0	0	2.5
USAID	2.5	1.5	2.1	4.2	0.1	0.0	4.7	5.7	10.7	0.0	0.0	31.5
State	0.7	0.6	0.3	0.4	0.4	7.1	3.7	4.6	6.2	0.0	0.0	24.0

Largest single awards include Fred Hutchinson's NCI sexual-orientation and gender-identity data supplement ($10.1M, FY2022), University of Rochester and University of Pittsburgh cancer-center supplements ($6.0M each), the Labor Department's $4.0M ILO "LGBTQI decent work" project (FY2025), $4.0M of HRSA pandemic money to the Los Angeles LGBT

Center, and a $1.5M Bureau of Prisons "transgender programming curriculum" contract (award).

Foreign programs: the Global Equality Fund got $15M in FY2022 and $25M in FY2023; USAID LGBTQI+ protection got $10M and $25M in the same years (House Appropriations FY 23 summary). PEPFAR money tagged for transgender people was $1.8M (FY21), $1.8M (FY22), $2.8M (FY23) and $8.6M (FY24). The SAMHSA 988 "Press 3" LGBTQ youth line cost $29.7M in FY2023 and $33.0M in FY2024 (SAMHSA).

3. State spending, itemized by state (Phestus)

Confirmed amounts only. Periods are as the source states them. Medicaid amounts include the federal match.

State	Item	Category	Period	Amount	Source
Alaska	AlaskaCare employee plan exclusion enjoined (Fletcher v. Alaska, 2020): $70,000 damages + $156,882.50 fees + $10,516.26 expenses	employee_plan	2020	$237,399	link
Arizona	State employee health plan exclusion of gender-affirming surgery removed (Gov. Hobbs EO, Aug 11 2023; Toomey v. Arizona consent decree); plaintiffs' fees awarde	employee_plan	2023	$375,000	link
California	Gender-affirming care for children and youth (August 2026 budget amendments)	medicaid	FY2026-27	$10,000,000	link
California	Medi-Cal claims for gender-affirming services, members under 18 (hormones/blockers ~$1.0M + other services $6.4M)	medicaid	CY2025	$7,400,000	link
California	Transgender Wellness and Equity Fund (AB 2218) first deposit, 2021 Budget Act	grant	FY2021-22	$13,000,000	link
California	TGI Wellness and Equity Fund (Fund 3385) Budget Act appropriation: $3.2M state ops + $16.8M local assistance	grant	FY2025-26	$20,000,000	link
California	TGI Wellness and Equity Fund appropriation: $0.5M state ops + $4.5M local assistance	grant	FY2026-27	$5,000,000	link
California	Gender-affirming care provider stabilization (nonprofit GAC providers) - $10M/$8M/$8M (only FY2026-27 first year ($10M) counted)	grant	FY2026-27 to FY2028-29	$10,000,000	link
California	LGBTQ+ community centers (CDPH)	grant	FY2026-27	$10,000,000	link
California	CDE LGBTQ+ cultural-competency training for teachers and staff (2021 Budget Act)	education	FY2021-22	$3,000,000	link
California	CDCR prison gender-transition procedures for 157 inmates (vaginoplasty ~$2.5M, mastectomy >$1M, FFS ~$185K, hair removal $224K)	corrections	2017-2023	$4,000,000	link
California	Covered California Gender Affirming Care Program augmentation (HCARF) reimbursing plans for state-mandated GAC benefits	other	FY2026-27 (annual)	$13,400,000	link
Colorado	Health First Colorado (Medicaid) gender-affirming care spending, all ages	medicaid	FY2019-20 to FY2024-25	$7,100,000	link
Colorado	DOC R4 'Transgender unit and healthcare' (148-bed transgender living units $2.68M + gender-confirming surgery $5.32M) under Raven v. CDOC consent decree	corrections	FY2024-25	$7,995,411	link
Connecticut	Emergency nonprofit assistance account - LGBTQ+ services share (45.3% of $3M transfer, HB 7164)	grant	FY2025	$1,359,000	link
Delaware	Grants-in-aid to CAMP Rehoboth (LGBTQ+ community center): FY2024 $37,000; FY2025 $38,000	grant	FY2024-FY2025	$75,000	link
Delaware	Community Reinvestment Fund capital grants to CAMP Rehoboth: FY2023 $160K, FY2024 $300K, FY2026 $200K	grant	FY2023-FY2026	$660,000	link
District of Columbia	Mayor's Office of LGBTQ Affairs operating budget (6 FTE; $1.58M subsidies & grants)	grant	FY2025	$2,294,221	link
District of Columbia	DHS Transgender & Gender Non-Conforming (TGNC) Workforce Development grants - FY2025 restoration (+$600,000, Family Services)	grant	FY2025	$600,000	link
District of Columbia	DHS TGNC Workforce Development grants - Council one-time restoration (serves 20 people)	grant	FY2026	$600,000	link
Georgia	State Health Benefit Plan settlement: exclusion removed Oct 2023; $365,000 paid to plaintiffs	employee_plan	2023	$365,000	link
Idaho	IDOC appeal costs in Edmo v. Corizon (inmate gender surgery case)	corrections	2019-2020	$325,269	link
Illinois	State Medicaid/medical assistance reimbursements for gender transition services (incl. $14,296,558 for age 17 and under)	medicaid	Jan 2018-Sep 2023	$40,843,721	link

State	Item	Category	Period	Amount	Source
Illinois	IDHS Transgender/Gender Diverse (TGD) Wellness and Equity Program (CSFA 444-80-3227), state funds only: FY23 $1.5M, FY24 $1.5M, FY25 $3.0M	grant	FY2023-FY2025	$6,000,000	link
Illinois	IDHS TGD Wellness and Equity Program - listed funding FY2026 $3.0M + FY2027 $3.0M (only FY2026 half ($3.0M) counted)	grant	FY2026-FY2027	$3,000,000	link
Louisiana	Medicaid cost of hormonal ('chemical') treatment for 57 minors with gender dysphoria	medicaid	CY2021	$196,026	link
Maryland	State Medicaid/medical assistance reimbursements for gender transition services	medicaid	Jan 2018-Sep 2023	$11,849,062	link
Massachusetts	MassHealth payments to Boston Children's Hospital for gender transition services	medicaid	Jan 2015-May 2023	$1,411,242	link
Massachusetts	Commission on LGBTQ Youth (line 0950-0050), anti-bullying implementation	grant	FY2025	$1,100,000	link
Massachusetts	Commission on LGBTQ Youth (0950-0050) - co-runs DESE Safe Schools Program for LGBTQ Students	grant	FY2026	$1,600,000	link
Massachusetts	Commission on LGBTQ Youth appropriations FY2022-FY2024 (GAA $800K + $1.1M + $1.1M)	grant	FY2022-FY2024	$3,000,000	link
Michigan	State Medicaid/medical assistance reimbursements for gender transition services	medicaid	Jan 2018-Sep 2023	$6,821,169	link
Michigan	MDHHS LGBTQ+ health disparities grant to community organizations (first-ever)	grant	FY2023-24 (Feb 2024-Sep 2025)	$10,000,000	link
Minnesota	Council on LGBTQIA2S+ Minnesotans appropriation (FY24 $500K, FY25 $499K)	grant	FY2024-FY2025	$999,000	link
Minnesota	Council on LGBTQIA2S+ Minnesotans appropriation (FY26 $507K, FY27 $515K) (only FY2026 ($507K) counted)	grant	FY2026-FY2027	$507,000	link
Minnesota	PFund Foundation grants to LGBTQ+-owned small businesses ($375K/yr) + Quorum business support ($125K/yr)	grant	FY2024-FY2025	$1,000,000	link
Minnesota	Propel Nonprofits needs/site analysis - emergency shelter for transgender adults experiencing homelessness	grant	FY2025	$100,000	link
Montana	Medicaid spending on medication treatment for gender dysphoria in minors (DPHHS figure cited in SB99 debate)	medicaid	2015-2023 (approx.)	$1,400,000	link
Nevada	Medicaid gender-transition claims (all ages), per state records to DCNF	medicaid	Jan 2018-Sep 2023	$10,096,655	link
Nevada	SB341 (2023) special appropriation to The Center (Gay & Lesbian Community Center of S. Nevada)	grant	FY2024-FY2025	$1,000,000	link
New Hampshire	Medicaid gender-transition claims (all ages), per state records to DCNF	medicaid	Jan 2018-Sep 2023	$2,360,534	link
New Jersey	FY26 legislative budget add: Hudson Pride Center	grant	FY2026	$850,000	link
New Jersey	FY26 legislative budget add: Pride Network	grant	FY2026	$100,000	link
New Jersey	FY26 legislative budget add: VNA Central Jersey Community Health Center (LGBTQ health)	grant	FY2026	$500,000	link
New Jersey	FY26 legislative budget add: HITOPS - LGBTQ youth support	grant	FY2026	$200,000	link
New Jersey	FY26 legislative budget add: Garden State Equality - Venus Xtravaganza House	grant	FY2026	$400,000	link
New Jersey	DOC gender-affirming surgeries (4) + hormones	corrections	FY2023 (to late Apr 2023)	$466,466	link
New York	Lorena Borjas Transgender & Non-Binary Wellness and Equity Fund - cumulative	grant	through FY2026	$15,000,000	link
New York	LGBT Health and Human Services Network - Senate legislative grants	grant	FY2026	$475,000	link
New York	DOH AIDS Institute LGBT Health & Human Services initiative contracts (64 contracts)	grant	5/1/2022-4/30/2024	$12,323,909	link
New York	DOL workforce grants for TGNCNB New Yorkers	grant	announced Jun 2025	$960,000	link
New York	Capital grant to LGBT Community Center (NYC)	grant	announced Jun 2025	$1,000,000	link
North Carolina	State Health Plan GAC coverage - actual claims cost (only year covered)	employee_plan	2017	$404,609	link
Oregon	See prior Oregon 10-year report (floor ~$49.8M) (counted as $48.47M after removing $1.32M of federal grants already in the federal tally)	other	FY2016-2026	$48,471,674	link
Vermont	Outright Vermont - Agency of Education pass-through appropriation	education	FY2024 base	$60,000	link
Virginia	Medicaid gender-transition claims (all ages), per state records to DCNF	medicaid	2020-2022	$13,933,635	link
Virginia	VDOC settlement, De'lonta v. Johnson (surgery-evaluation suit)	corrections	2014	$13,000	link
Washington	Medicaid gender-transition claims paid (all ages), per state records to DCNF	medicaid	Jan 2018-Sep 2023	$27,145,383	link
Washington	LGBTQ Commission - statewide LGBTQ community survey	grant	2023-25	$500,000	link

State	Item	Category	Period	Amount	Source
Washington	LGBTQ Commission - LGBTQ Youth Advisory Council (ongoing)	grant	2023-25	$482,000	link
Washington	OSPI implementation of gender-inclusive schools requirements	education	2025-27	$1,400,000	link
Washington	DOC gender-affirming services (Disability Rights WA settlement) - 2023-25 supplemental	corrections	FY2024-FY2025	$7,786,000	link
Total				**$353,542,385**	

State totals, largest first:

State	Documented total
California	$95,800,000
Illinois	$49,843,721
Oregon	$48,471,674
Washington	$37,313,383
New York	$29,758,909
Michigan	$16,821,169
Colorado	$15,095,411
Virginia	$13,946,635
Maryland	$11,849,062
Nevada	$11,096,655
Massachusetts	$7,111,242
District of Columbia	$3,494,221
Minnesota	$2,606,000
New Jersey	$2,516,466
New Hampshire	$2,360,534
Montana	$1,400,000
Connecticut	$1,359,000
Delaware	$735,000
North Carolina	$404,609
Arizona	$375,000
Georgia	$365,000
Idaho	$325,269
Alaska	$237,399
Louisiana	$196,026
Vermont	$60,000

26 states have no confirmed dollar figure: Alabama, Arkansas, Florida, Hawaii, Indiana, Iowa, Kansas, Kentucky, Maine, Mississippi, Missouri, Nebraska, New Mexico, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, West Virginia, Wisconsin, Wyoming. In many of them Medicaid and state employee plans exclude these procedures by law or rule, so the true figure is near zero; in others (New Jersey's Medicaid, Pennsylvania, New Mexico, Vermont, Rhode Island, Wisconsin) coverage exists but no total has been released.

Found but unconfirmed (counted only in the middle and high estimates):

- New Mexico: Government grants reported by Transgender Resource Center of NM, $467,870 (source)
- New York: TGNCNBI workforce development (aid to localities), $1,000,000 (source)
- Pennsylvania: DOC hormone therapy, ~99 inmates at ~ $600 each per year, $59,400 (source)
- Rhode Island: Medicaid gender-affirming procedures, 115 procedures (expenditure table in litigation exhibit), $201,252 (source)
- Vermont: Pride Center of Vermont - LGBTQ+ foster-parent initiative (DCF) budget adjustment request, $75,000 (source)

Left out to avoid double counting or because they are not spending:

- California: Uncompensated Care Program (abortion, family planning, gender-affirming care) additional appropriation, $30,000,000. Reason: shared program (LGBTQ one of several groups).
- Colorado: Medicaid GAC spending, people under 19, $1,300,000. Reason: subset of all-ages Medicaid row.
- Colorado: Gender-confirming surgery line within DOC R4 request, $5,317,500. Reason: subset of DOC R4 row.
- Connecticut: Emergency nonprofit assistance account (LGBTQ+, reproductive health, refugee, youth) - full transfer, $3,000,000. Reason: shared; contains the LGBTQ share row.
- District of Columbia: Office of LGBTQ Affairs - government subsidies and grants line (incl. $500K WorldPride 2025 community grants), $1,580,000. Reason: subset of office budget.
- Maryland: Trans Health Equity Act (SB460/HB283, 2023) fiscal-note estimate: Medicaid GAC cost increase up to $7.6M/yr if, $7,600,000. Reason: projection, not spending.
- Minnesota: MDH Capacity Strengthening Initiative grants (LGBTQIA+ among several underserved groups), $1,832,000. Reason: shared program (LGBTQ one of several groups).
- Nevada: Medicaid gender-transition spending (all ages), longer window, $12,572,974. Reason: overlaps DCNF row.
- New Jersey: DMHAS prevention services for LGBTQ youth (awarded), $225,000. Reason: federal SAMHSA pass-through.
- New York: Lorena Borjas Fund - legislative adds (Senate), $1,750,000. Reason: may overlap cumulative Borjas total.
- New York: OMH LGBTQIA+ Youth & Young Adult Crisis Line (replacing 988 'Press 3'), $1,800,000. Reason: FY2027, outside window.
- New York: OMH LGBTQIA+ crisis line - full 5-year contract value, $6,600,000. Reason: FY2027+, outside window.
- Ohio: Do No Harm 'Stop the Harm' submitted charges, minors' GAC, ALL payers, $5,076,711. Reason: all-payer billed charges, context only.
- Utah: Do No Harm 'Stop the Harm' submitted charges, minors' GAC, ALL payers, $243,197. Reason: all-payer billed charges, context only.
- Vermont: Pride Center of Vermont - state HIV grant (cut), $50,000. Reason: shared program (LGBTQ one of several groups).
- Washington: of which: Medicaid gender-transition claims, ages 0-17, $5,825,597. Reason: subset of all-ages Medicaid row.
- Washington: Grant to Kitsap nonprofit for at-risk youth, focus BIPOC & transgender youth, $100,000. Reason: shared program (LGBTQ one of several groups).
- Washington: Grant to King Co. org building health workforce for Black, POC, Indigenous, LGBTQIA+ communities, $400,000. Reason: shared program (LGBTQ one of several groups).
- Washington: OSPI inclusive OER materials RFP (incl. LGBTQ perspectives), $80,000. Reason: shared program (LGBTQ one of several groups).
- Washington: DOC gender-affirming care spending for 44 inmates (records), $592,577. Reason: overlaps appropriation row.

4. How each estimate was made

These are educated guesses, labeled as such. Each one states the input, the low/middle/high assumption and why.

State Medicaid in covering states with no published total. Nine states have released claims totals. Spread over their reporting windows and divided by population, they paid between $0.12 (Michigan) and $1.42 (Oregon) per resident per year; the median is $0.54 (Virginia). Applied to the 20 states that cover these services but have never published a cost (California adults, New York, New Jersey, Pennsylvania, Massachusetts, Minnesota, Connecticut, DC and others), for the years each has covered them: low $0.25, middle $0.54, high $0.75 per resident per year (Washington's rate plus about a quarter for growth after 2023 and under-reporting). Adult-only states are cut by 20%; Hawaii is counted only in the high case because its policy is unclear. Amounts already documented (California minors, one Massachusetts hospital, Montana minors) are subtracted.

Missing years in states with partial records. Most Medicaid records stop in September 2023 and many start in 2018. The same state's own yearly rate is applied to the missing covered years: 50% of the rate (low), 100% (middle), 125% (high).

State employee health plans. North Carolina's plan paid $404,609 in 2017, the only year it covered these services, which is about $0.04 per state resident. Applied to the 169 million people in states whose employee plans cover the care, over an average of eight years: $0.02, $0.04 and $0.08 per resident per year.

State prisons. California paid over $4M over seven years for 157 inmates, New Jersey $466K in part of one year, Washington $7.8M under a settlement and Colorado requested $8.0M for one year. For the remaining 241 million residents' states, where hormone treatment is routinely court-ordered but costs are unpublished: $0.01, $0.03 and $0.08 per resident per year over eight years.

State grants and offices not yet found. Budget documents in most states were searched by keyword, which misses small line items and agency sub-grants. Estimate: 10%, 25% and 50% of the documented non-Medicaid state total ($164.5M, excluding Oregon).

Local governments, school districts and public universities. Not searched nationwide. In Oregon, a full search turned up local and university items in nearly every large jurisdiction (Portland, Multnomah County, Eugene, Bend, OHSU, the University of Oregon), plus training and curriculum contracts in school districts that are rarely itemized. Big-city budgets such as New York City's and Los Angeles's are not included at all. Estimate: 10%, 25% and 50% of the documented non-Medicaid state total.

NIH HIV studies titled only for men who have sex with men ($350.9M). These are documented awards, but they are disease research rather than identity programs, so they are left out of the low case and included in the middle and high cases.

988 "Press 3" youth line, FY2025. The line ran until July 2025 but the FY2025 cost isn't published. Prorated from FY2024's $33.0M: about $26M in all three cases.

Veterans Affairs. The VA says its records on gender-dysphoria care are inconsistent and has published no total. Based on up to 9,100 transgender veterans, 44% on hormones at $121–153 a month (Center for American Progress): $0.5M a year (low), $1M (middle), $5M (high, allowing for mental-health and related care), over 9.5 years.

Shared federal grants ($3.41B). Grants that list LGBTQ people among several target groups (race, rural, disability, older adults, veterans and so on). With five to eight groups per grant, an even split is 12–20%, but the actual share is usually smaller. Estimate: 2%, 5% and 9.3% (the share of US adults who identify as LGBTQ in Gallup's polling).

NIH sexual and gender-minority research not caught by title. NIH's own office counted $1.25B of "SGM-related" research in FY2016–2020, about $939M more than our title search found, then stopped publishing the figure and removed the category in March 2025. Most of the gap is HIV research. Estimate: 10% (middle) and 30% (high) of the gap, plus a similar annual amount for FY2021–2024; zero in the low case.

Federal employee health plans. Plans covering gender transition were required from 2016. No cost has been published. The military paid about $12,300 per patient over ten years. Applied to 8.2 million covered people at 0.05%, 0.1% and 0.2% using the care.

Medicare. Coverage of surgery has been allowed since a 2014 ruling. No total has been published. Estimate: zero (low), 0.005% of 65 million beneficiaries (middle) and 0.02% (high) at $12,300 per patient.

Foreign aid estimates. The Global Equality Fund before FY2020, State and USAID programs in FY2024–25, PEPFAR money not split by group, and the US share of Global Fund, UNAIDS and UN expert costs are each explained in the USAID and foreign aid section near the top of this report.

5. Context outside the totals

HIV programs. Ryan White ($2.32–2.57B a year), CDC HIV prevention (about $1.0B) and HOPWA housing ($0.43–0.51B) mostly serve gay and bisexual men: about 44.7% of Ryan White clients and 69% of new diagnoses. That share would be roughly $1.9B a year, or about $20B over the period. These are disease programs, not identity programs, so they are left

out of every range. (HRSA, HIV.gov, CDC)

Private foundations (not taxpayer money). US foundation LGBTQ grants, per Funders for LGBTQ Issues: 2016 $202.3M, 2017 $185.8M, 2018 $209.2M, 2019 $193M, 2020 $201M, 2021 about $250.8M, 2022 $258.1M, 2023 $209.4M, 2024 $178.2M, about $1.9B in total. The transgender-focused share rose from $22.6M (2017) to $48.2M (2022). (2016, 2018, 2022, 2024)

Large nonprofits (IRS Form 990 revenue, includes government grants). Human Rights Campaign $36–50M a year plus its foundation $15–25M; the Trevor Project grew from $4.8M (2016) to $83.8M (2023); Lambda Legal $17–42M; GLAAD $5–25M; GLSEN $6–13M; the Los Angeles LGBT Center $88–162M.

Third-party claims (not verified by us; methods differ):

Source	Claim	Period	Method / caveat
OpenTheBooks via Epoch Times	$4.1B in grants, loans and direct payments tied to LGBT/trans keywords; trans-keyword grants ≥$1M ≈ $478M	FY21–23	Broad keyword match incl. loans and DEI lists (link). Comparable to our "shared" $3.4B.
Capital Research Center	$1.6B+ in "transgender"-keyword obligations since FY21 (vs $184M over 2008–20); manual review found $145M trans-specific, ≥$19M youth, $3.8M gender-neutral bathrooms	FY21–24	link. The $145M is closest to our LGBTQ-only measure.
American Principles Project	$128M across 341 "gender ideology" grants (HHS ~$84M, USAID ~$18M, State $14M, NEH $2.6M, DOJ $1.9M, IMLS $1.9M, ED $1.7M, USDA $1.6M…) + 63 contracts >$46M (USAID $31M, DoD $4.4M)	FY21–24	link
HHS (via Fox)	>$350M cut across >500 DEI + gender-ideology grants	2025	link
White Coat Waste	>$10M in NIH/USDA "transgender animal" experiments	multi-yr	link (overlaps NIH)
Sen. Rand Paul, Festivus 2023	$477,121 NIAID monkey hormone/HIV study	2023	link; PolitiFact
White House USAID fact sheet	$2M Guatemala "sex changes", $47K Colombia trans opera, $32K Peru trans comic	2025	link. Disputed: Colombia and Peru were State-funded and the Peru comic was gay-themed (FactCheck.org, Snopes)
Do No Harm "Stop the Harm"	$119.8M in submitted charges, 13,994 minors, all payers	2019–23	Billed, not paid; mostly private insurance (method). Not taxpayer.
Grant Witness	Terminated-grant tracker	2025	link

The closest outside figure to our measure is the Capital Research Center's manual review ($145M transgender-specific, FY2021–2024). OpenTheBooks' $4.1B is a broad keyword count that includes loans and is comparable to our $3.41B shared category, not the documented floor. The 2025 NIH terminations (323 grants, $806M) are lifetime award values and are not added.

6. Double-counting rules applied

- Medicaid is counted once, in the state rows, which already include the federal share.
- NIH is counted once, from RePORTER titles; NIH's own portfolio totals and USAspending NIH rows are not added.
- Oregon's $49.8M report total includes $1.32M of federal grants already in the federal tally; that amount is removed.
- New Jersey's $225K prevention grant is federal SAMHSA money and is left out of the state total.
- Subset rows, projections, fiscal notes and all-payer billing data are listed in Section 3 but not added.
- Nonprofit revenue is never added to taxpayer totals.

7. Gaps that public-records requests would close

1. Medicaid claims totals for California adults, New York, New Jersey, Pennsylvania, Massachusetts, Minnesota, Connecticut, DC, Wisconsin, North Dakota and Utah (several were provided to the Daily Caller News Foundation but never published).

2. State employee plan claims in every covering state.
3. State prison hormone and surgery costs outside California, Washington, Colorado and New Jersey.
4. VA, Medicare and federal employee plan totals.
5. Large-city budgets (New York City, Los Angeles, San Francisco, Chicago, Seattle) and school-district training contracts.

Method

Research window FY2016–FY2026; FY2025–2026 are partial. "Dedicated" spending is money whose stated purpose is LGBTQ or gender identity. Shared programs are shown only as context or as a stated share. State figures come from budget acts, fiscal notes, records responses and court records; federal figures from USAspending keyword searches (20 terms, 660 queries), NIH RePORTER title searches (32 terms) and appropriations documents. Every documented row carries its source link; the full working files are `states-ALL.csv` (199 rows) and `sources.csv` (557 rows).

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